Making sure your vote does not count: Green activism & insincere proxy voting

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QUESTION



• Environmental and social (ES) objectives

- firm actions affect shareholders' utility through the ES channel
- so shareholders may be willing sacrifice some financial gains to further ES objectives
- ES proposal: socially beneficial yet financially costly
- ES proposer: green activist (e.g., Engine No.1 & TCI)
- Question: How do
 - shareholders vote on ES proposals submitted by green activists?
 - especially when they are strategic blockholders with reputational concerns?
- How we answer this question
 - build a model of activist intervention and strategic shareholder voting

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 - own >45% of almost all S&P 500 firms (Amel-Zadeh et al, 2022)
 - hold largest ownership block in 88% of S&P 500 firms (Fichtner et al, 2017)
- "Three kings": Vanguard, BlackRock and State Street
 - own 25% of almost all S&P 500 firms (Coffee Jr, 2021)
 - hold largest ownership block in 75% of S&P 500 firms (Amel-Zadeh et al, 2022)
- Undiversified blockholders (families/managers)
 - own dominant blocks in <5% of S&P 500 firms
 - size of shareholding declining over time
- Small diversified investors
 - own ${<}10\%$ of shares



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Ownership structure of S&P 500 (Amel-Zadeh et al, 2022)

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Universal owners

- always vote (Brav et al, 2022)
- either support or oppose proposals with all of their proxy votes
- appear to vote strategically rather than sincerely (Michaely et al, 2021)
- Undiversified blockholders
 - almost always vote
- Small shareholders
 - 11% of retail accounts cast votes (Brav et al, 2022)
 - rarely coordinate with other shareholders
- Do universal owners' votes on ES proposals (e.g., BlackRock's) indicate sincere commitment to green goals or "rational hypocrisy"?



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- Bluebell Capital, Children's Investment fund (TCI), Engine No. 1, ...
- Submit proposals that call for concrete changes in operating policies or board composition
- Small cap funds
- Very small target holdings relative to other blockholders
- Submit many proposals
- Low probability of success (Barko et al, 2021)
- Success not correlated with size of share holdings (Barko et al, 2021)

Model world: Owners



• Universal owners may value ES goals

- and be willing to accept firm value reductions to further them
- Universal owners may not value ES goals, but the reputational costs of opposing ES proposals can exceed the financial cost of passage
 - investor withdrawal of funds
 - sanctions imposed by state governments
 - catering: Dimson et al. (2015), Wang (2021), Ramelli et al. (2021)
- Other owners may be brown or green
 - vote anonymously, no reputation concerns

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• Similar to conventional activist

- formulate a viable proposal
- acquire shares
- launch a campaign to ensure adoption of proposal, or shy away

• Different to conventional activist

- conventional: current shareholders capture the value-add produced by the proposal by holding their shares
- for ES proposals...the opposite!
- activist success is negatively correlated with firm profits
- selling shareholders factor in and ask for a lower price
- green activist intervenes more effectively
- existence of pseudo-green activists

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This paper



• Model green activists' proxy campaigns

- activist: acquire shares, attempt a campaign (cost + likelihood of passing)
- universal owners: determine whether proposal passes
- atomistic owners: have no effect on the success of activism
- Model struggle for control between shareholders
 - green owners: concerned with carbon emissions
 - brown owners: only concerned with monetary payoffs
 - green sentiment: prior likelihood that a universal owner is green
 - reputation costs: owners face costs if voting against proposals
 - it's in the collective interest of green owners for the proposal to pass
 - it's in the collective interest of brown owners for the proposal to fail, but each brown owner prefers that the other owners bear the reputation costs of opposing
 - problem: owners don't know which other owners are brown
 - voting: strategic

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- As long as there is some (albeit small) probability that some owners are green, proposals pass with positive probability
- When universal owners are unlikely to be green, many proposals are advanced but few pass
- Increasing green sentiment does not reliably increase the pass probability
- Increasing reputation costs/Concentrating reputation costs on the universal owners most susceptible to pressure reliably increases the pass probability
- Despite the free-rider problem, in some cases, a few universal owners are better able to resist green proposals than a single universal owner



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- When green sentiment is high: all-capitulation strategies
 - increasing green sentiment increases passing probability
 - concentrating ownership increases brown welfare
- When green sentiment is moderate: all-resistance strategies
 - increasing green sentiment increases passing probability
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- When green sentiment is low: partial-resistance strategies
 - increasing green sentiment can decrease passing probability
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- When base level of green sentiment is low, outside reputational pressure is usually a more effective means than converting browns into greens (Engine No. 1)



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- Existing literature: effect of strategic voting on either
 - information aggregation (Feddersen and Pesendorfer, 1997),
 - preference aggregation (Passim, Borgers and Li, 2019),
 - preference aggregation in ESG context (Hart and Zingales, 2017);
- Our paper: effect of strategic voting when
 - voting is public and by blockholders,
 - preferences are simple,
 - all private information concerns idiosyncratic agent preferences (brown or green)



• Existing literature:

- firm is either controlled by a green or brown owner (Gupta et al, 2021), or
- struggle for control: control transferred through acquisition (Jagannathan, et al, 2022);
- Our paper:
 - preferences of controlling owners' private information,
 - struggle for control: voting not acquisition

FINANCE LITERATURE



- Corporate ES activisms/policies:
 - empirics: Bolton and Kacperczyk (2021), Naaraayanan et al. (2021),
 - theory: broad green preference (Gupta et al, 2022), narrow green preference (Goldstein et al, 2022)
- Institutional ownership:
 - Amel-Zadeh et al. (2022), Coffee Jr (2021)
- Social pressure and catering:
 - Wang (2021), Ramelli et al. (2021), Dimson et al. (2015)
- Share acquisition and free riding:
 - Grossman and Hart (1980), Holmström and Nalebuff (1992)

TIME LINE





Activist decides whether to initiate activism;

If initiating, he pays c to acquire shares using all the fund b, at price $p_{0.}$



Nature provides a proposal; If activist makes proposal, the passing probability will be determined by vote;

If no proposal is made, activist holds until the end.



If campaign is launched, shareholders vote on the plan;

If passed, the reforms will be implemented.



Firm value is realized; Everyone consumes the green and brown benefits.

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SETUP



• [NATURE'S FIRST MOVE]

- π : probability of an activist identifies a proposal acceptable to green owners
- payoffs: green payoff G(x), financial payoff V(x)

 $x = \begin{cases} S & \text{proposal is voted and passes} \\ F & \text{proposal is voted and fails, or no proposal is made} \end{cases}$

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$$G(S) > G(F)$$
 and $V(S) < V(F)$

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• [NATURE'S SECOND MOVE]

- nature independently draws whether a universal owner is green or brown
- green sentiment γ : probability that a owner is green
- the draw is private information: owners cannot see others' types

Actors



• [Universal owners]

- voting decision: $v_i = Y$ or N
- probability of voting yes when brown: σ_i
- determine the probability of passing: ρ (endogenize in voting game)

• [ATOMISTIC OWNERS]

- sell shares to activist
- at price: $p_0 = \pi \rho V(S) + (1 \pi \rho) V(F)$

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UTILITIES



• [ACTIVIST] $u^{A}(x) = \beta G(x) + n^{A} V(x), \quad x \in \{S, F\}$

• [GREEN UNIVERSAL OWNER]

$$u_i^G(x) = \beta G(x) + n^U V(x) - \frac{\mathbf{r}_i}{\mathbf{l}} \mathbb{1}_{\{v_i = N\}}(v_i)$$

• [BROWN UNIVERSAL OWNER]

$$u_i^B(x) = n^U V(x) - \frac{\mathbf{r}_i}{\mathbf{1}} \mathbb{1}_{\{v_i = N\}}(v_i)$$



• [Universal owner decisive]

- proposal passes if and only if $m = \lfloor K/2 \rfloor + 1$ vote 'yes'

• [MARGINALITY]

- an owner is marginal if m-1 other owners vote in favor of the proposal
- brown owners trade off reputation costs with share value reduction conditional on being marginal
- all brown owners prefer failure despite reputation costs

• [Free-rider effect]

- shareholders internalize all reputation costs but only the effects of proposal passing when they are marginal
- marginality falls as the number of universal owners increases

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• [Our potential function]

$$\Pi(\boldsymbol{\sigma}) = \sum_{k \in \mathcal{K}} \sigma_k r_k - \Delta w \frac{\mathbb{P}[S(t(\sigma_1), \dots, t(\sigma_K)) \ge m]}{1 - \gamma}$$
$$\partial_{\sigma_i} \Pi = \partial_{\sigma_i} u_i^B$$

• [POTENTIAL GAME]

- any local potential maximizer is a Nash equilibrium
- a potential maximizing pure-strategy equilibrium always exists
- mixed strategy equilibria are almost never potential maximizers
- we focus on pure strategy potential maximizing Nash equilibria
- [Optimal strategies]
 - o: number of owners assigned 'yes' votes when brown
 - $o \leq m-1$ or o = K
 - $(r_{[1]}, r_{[2]}, r_{[3]}, \ldots, r_{[K]})$: ordered, high-to-low, by reputation costs
 - subset of owners who vote 'yes' when brown equals $\{r_{[1]}, r_{[2]}, ..., r_{[o]}\}$



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LOW GREEN SENTIMENT



- Π_o is concave
- Optimal: partial resistance strategies



K = 51, m = 26

 $\gamma=0.034,~o^*=22$

MEDIUM GREEN SENTIMENT

- Π_o is concave-then-convex
- Optimal: partial resistance strategies

Π 0 20 25 10 15 5 -0.2 Π_K ÷ -0.4-0.6 $\gamma = 0.269, \, o^* = 8$

K = 51, m = 26



HIGH GREEN SENTIMENT



- Π_o is convex
- Optimal: extreme strategies—all-resistance or all-capitulation



Non-monotonicity & the potential



As green sentiment γ increases:

- first increase resistance $o^* = m 1 \rightarrow m 2 \rightarrow \cdots \rightarrow 0$
- then capitulate $o^* = K$



Optimal = "upper envelope"

PASS PROBABILITY W.R.T. GREEN SENTIMENT

As green sentiment γ increases:

• the pass probability is not monotonically increasing in green sentiment



Optimal o* and probability of passing



K = 5, m = 3



- Level of green sentiment
 - potential function decreases with green sentiment
 - non-monotonic effect on number of 'yes' votes assigned
 - non-monotonic effect on probability of passing
- Reputation costs
 - potential function increases with reputation costs
 - number of 'yes' votes assigned increases with reputation costs
 - probability of passing increases with reputation costs
- Dispersion of reputation costs
 - in general, ambiguous effect on probability of passing
 - however, probability of passing increases when dispersion takes the form of a high-low reputation cost spread
 - high-low cost spread: transfer reputation costs from the m owners with the lowest reputation costs to the m-1 owners with the highest reputation costs



- Effects of increasing number of universal owners
 - free-rider effect lowers brown resistance and monetary payoffs
 - however, when green sentiment is low:
 - law of large numbers effect increases the probability that all-resistance succeeds \rightarrow dispersion makes resistance more effective
 - strategic voting effect appreciably reduces total reputation costs while negligibly increasing passing probability \rightarrow dispersion increases monetary payoffs
- A small clique of universal owners sometimes results in more effective brown resistance and higher monetary payoffs than a single owner



- Question: What if brown agents feign being green and launch campaigns, drive down the price of shares but not follow through with a proposal, thereby capturing a capital gain?
- Will pseudo greens drive out green activists?
- Not always: if the mass of brown agents is sufficiently large
 - as pseudo greens enter, premium earned by pseudo-green opportunism falls
 - if there are enough pseudo greens, the premium falls until it equals campaign initiation costs before greens are driven out



- Question: What if the different owners have different probabilities of being green?
 - the model becomes much more complex
 - the game becomes a generalized potential game: a weighed potential game
 - if higher green sentiment owners have higher reputation costs, basic strategy characterizations are robust to heterogeneous sentiment levels
 - heterogeneity, under rather complex conditions, can either increase or decrease brown resistance



- Question: What if beneficial fund owners (retail fund investors/pension funds) have brown preferences over corporate policies?
 - BlackRock: lost billions from state pension funds and others pulling out of ESG funds while it has taken a brand beating for its support of ESG
 - green universal owners have an incentive to sometimes insincerely oppose green proposals
 - results that mirror our baseline model
- Other suggestions?