

# Environmental-Unfriendly Tax Avoidance

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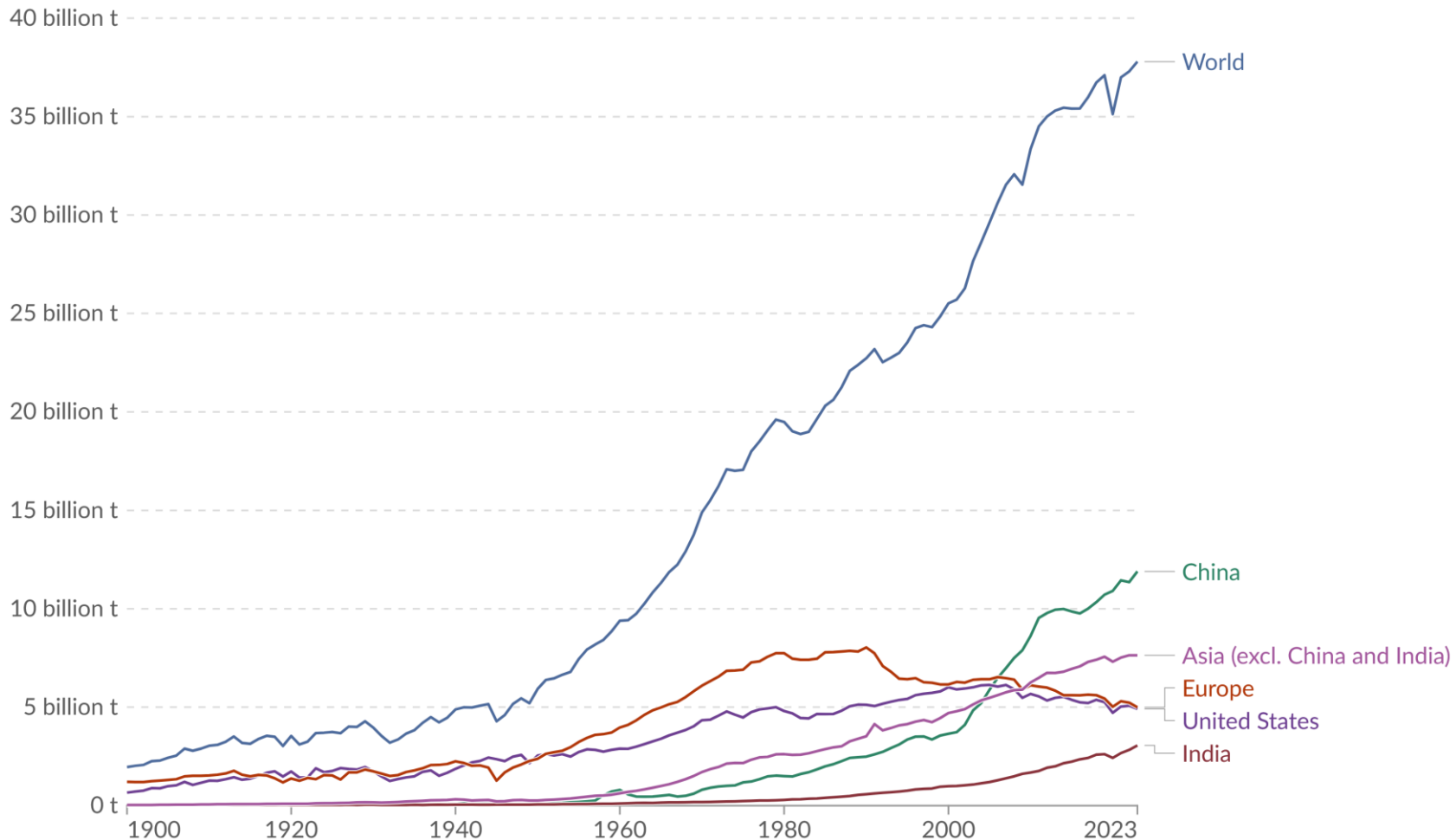
Nanyang Technological University



# Motivation – Increasing CO<sub>2</sub> emissions

## Annual CO<sub>2</sub> emissions

Carbon dioxide (CO<sub>2</sub>) emissions from fossil fuels and industry<sup>1</sup>. Land-use change is not included.



# This paper - overview

## What

We investigate profit shifting within multinational enterprises via intra-group carbon allowance trading and assesses its association with firms' green investment.

## Why

- The market for allowances creates new financial instruments and cross-border transactions, which can inadvertently open channels for profit shifting.
- Unintended consequences of the cap-and-trade system
  - The EU ETS was designed to reduce carbon emissions efficiently by putting a price on carbon and creating market incentives for cleaner production.

## How

- Detailed transaction-level data from EUTL
- We link transaction data to groups via LLM-assisted group affiliation check

# Summary of main findings

- We find evidence of tax avoidance with carbon allowances
  - More than 1/3 of firms implements internal, cross-border trading hubs
  - Hubs are located in low-tax countries, e.g., Switzerland, Jersey or Singapore
  - Hubs have substantially lower effective tax rate
  - Many hubs in “opaque” locations → we can see their profits / activity
- Some evidence on the consequences of this tax avoidance:
  - Lower abatement investments
  - Early indication of more emissions
- One implication is that tax avoidance may undermine policy efforts to reduce carbon emissions via cap-and-trade systems

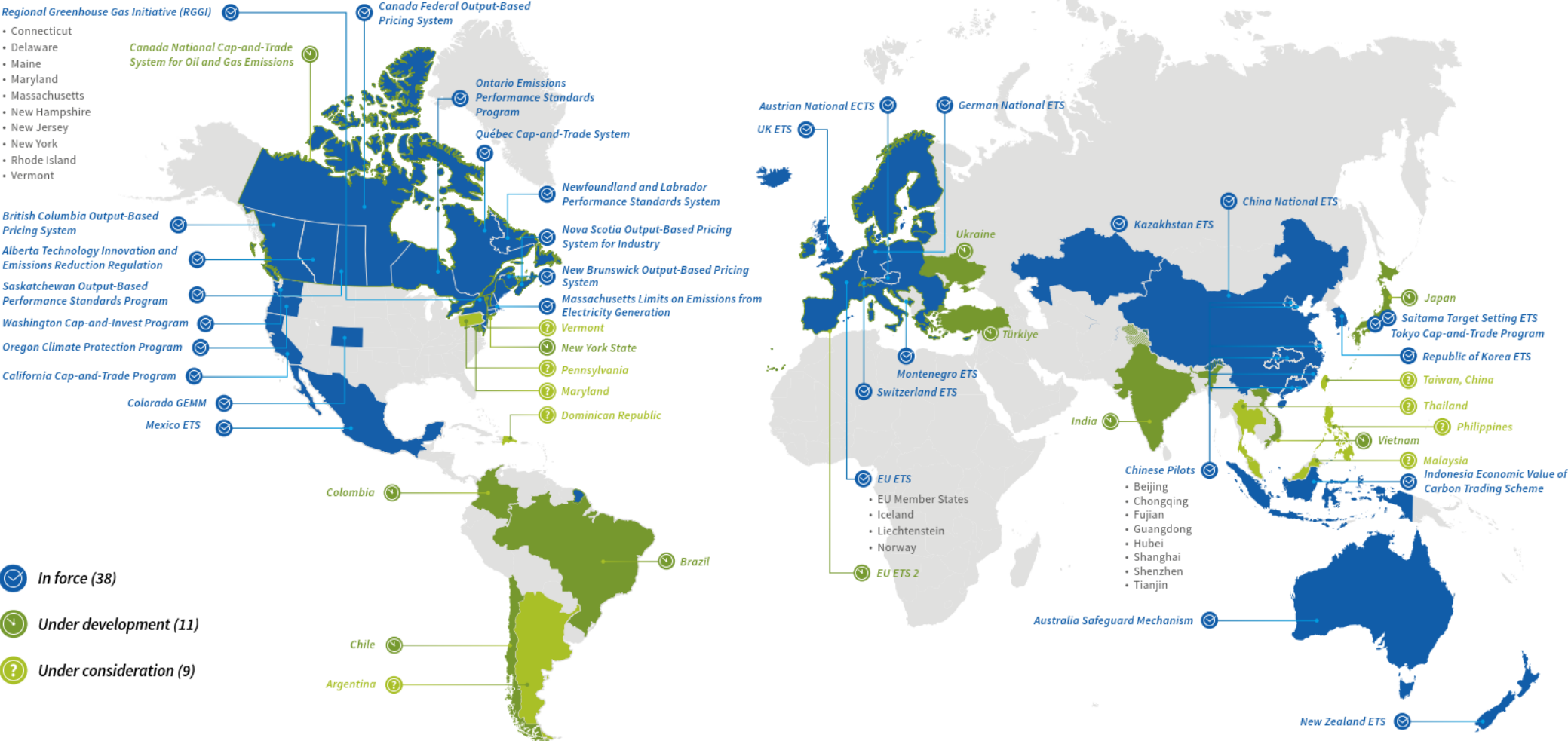
# Contribution

- To the Cap-and-Trade Literature:
  - Issues of the ETS: earnings management-induced trading of carbon allowances (N’Gatta et al., 2025) as well as “carbon leakage” (see, e.g., Naegele and Zaklan, 2019; Borghesi et al., 2020; Dechezlepretre et al., 2022; Colmer et al., 2025).
  - We uncover a new unintended consequence: tax-motivated intra-group trading of carbon allowances, thereby firms can generate substantial tax savings.
  - Demonstrate that such tax-driven transactions weaken environmental incentives, reducing firms’ investments in abatement technologies.
- To the Tax Avoidance Literature (e.g., Hanlon and Heitzman, 2010; Wilde and Wilson, 2018):
  - 1) Provide the first comprehensive evidence on how firms use internal cross-border carbon allowance trading as a tax avoidance mechanism.
    - Highlight a novel channel of profit shifting linked to environmental markets, extending prior work on multinational tax strategies. (e.g., Clausing, 2003; Grubert, 2003; Dischinger and Riedel, 2011; De Simone et al., 2014; De Simone and Sansing, 2019)
  - 2) Move beyond determinants to document real consequences of tax avoidance (e.g., the calls in Wilde and Wilson (2018) and Jacob (2022)).
    - We show that greater tax avoidance is associated with lower green investments.

# Cap-and-Trade System

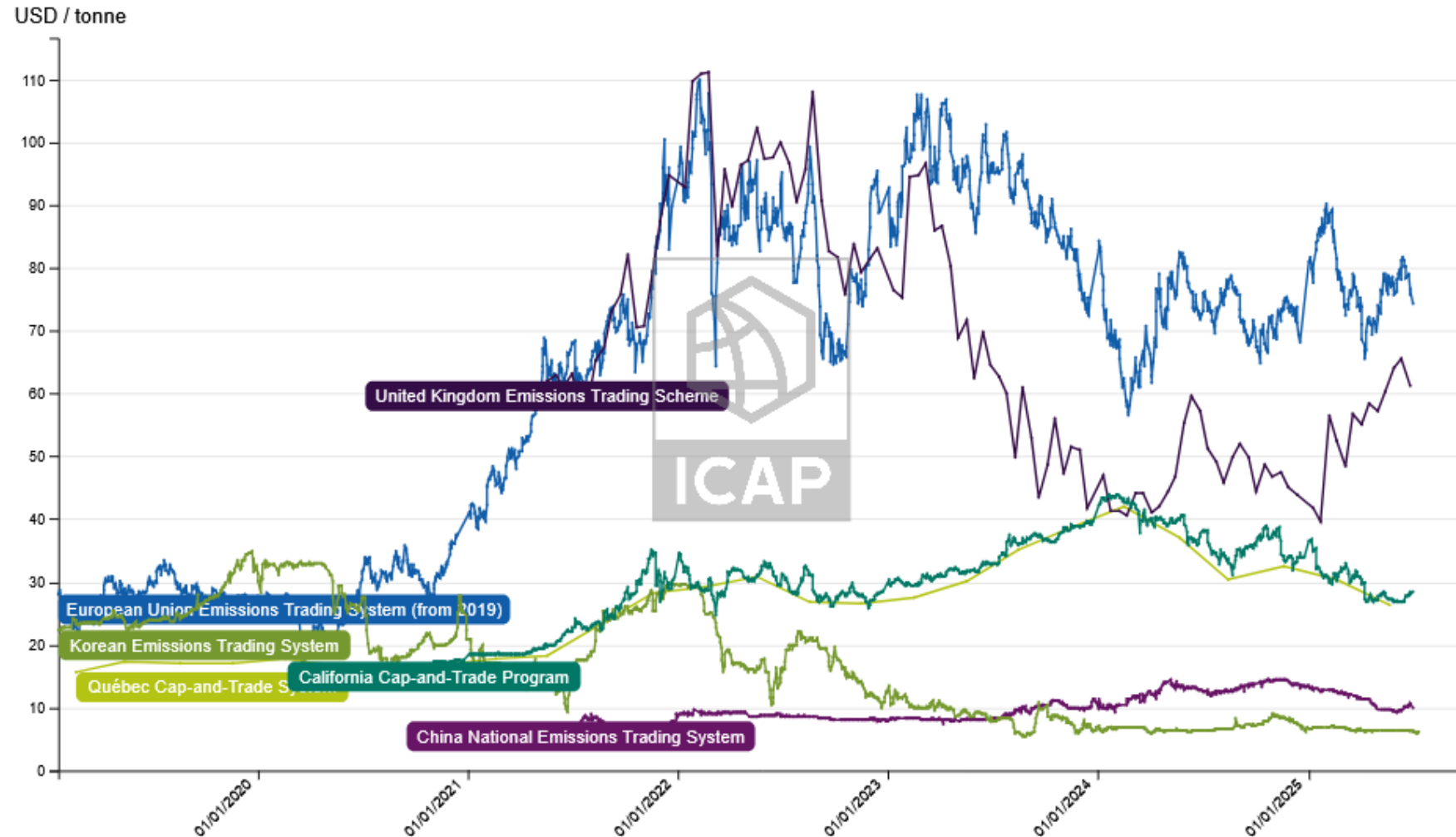
- **Cap:** The EU sets a total cap on the amount of certain GHGs that can be emitted by all covered installations.
- **Allowance:** Within this cap, companies receive or buy **emission allowances** (EUAs). Each allowance permits the holder to emit **one tonne of CO<sub>2</sub>-equivalent**.
- **Trading:** Companies can **trade allowances** — buying more if they expect higher emissions, or selling surplus ones if they reduce emissions more than required.
- **Compliance:** At the end of each year, companies must surrender enough allowances to cover their verified emissions. Those that fail to comply face heavy fines.
- Several **issues** with EU ETS: carbon leakage (e.g., Kanzig et al. 2025) and real earnings management (N'Gatta, Ormazabal, Raney 2025)

# Cap-and-Trade System – Overview



- In force (38)**
- Under development (11)**
- Under consideration (9)**

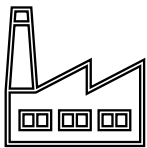
# Cap-and-Trade System – Carbon Prices



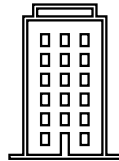
# Tax Avoidance with Carbon Allowances

(Reasonable) Assumption: internal transfer is set via CUP method

Step 1: Purchase of allowance



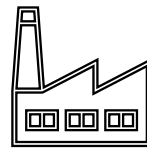
Plant



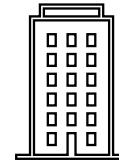
Trading Hub

Buys allowance  
for EUR 50

Step 2: Transfer of allowance



Plant



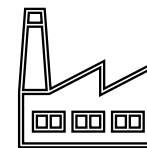
Trading Hub

Transfer of  
allowance  
(market price  
is EUR 70)

**Profit of  
EUR 20**

**Taxed in  
the hub**

Step 3: Surrender of allowance

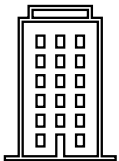


Plant

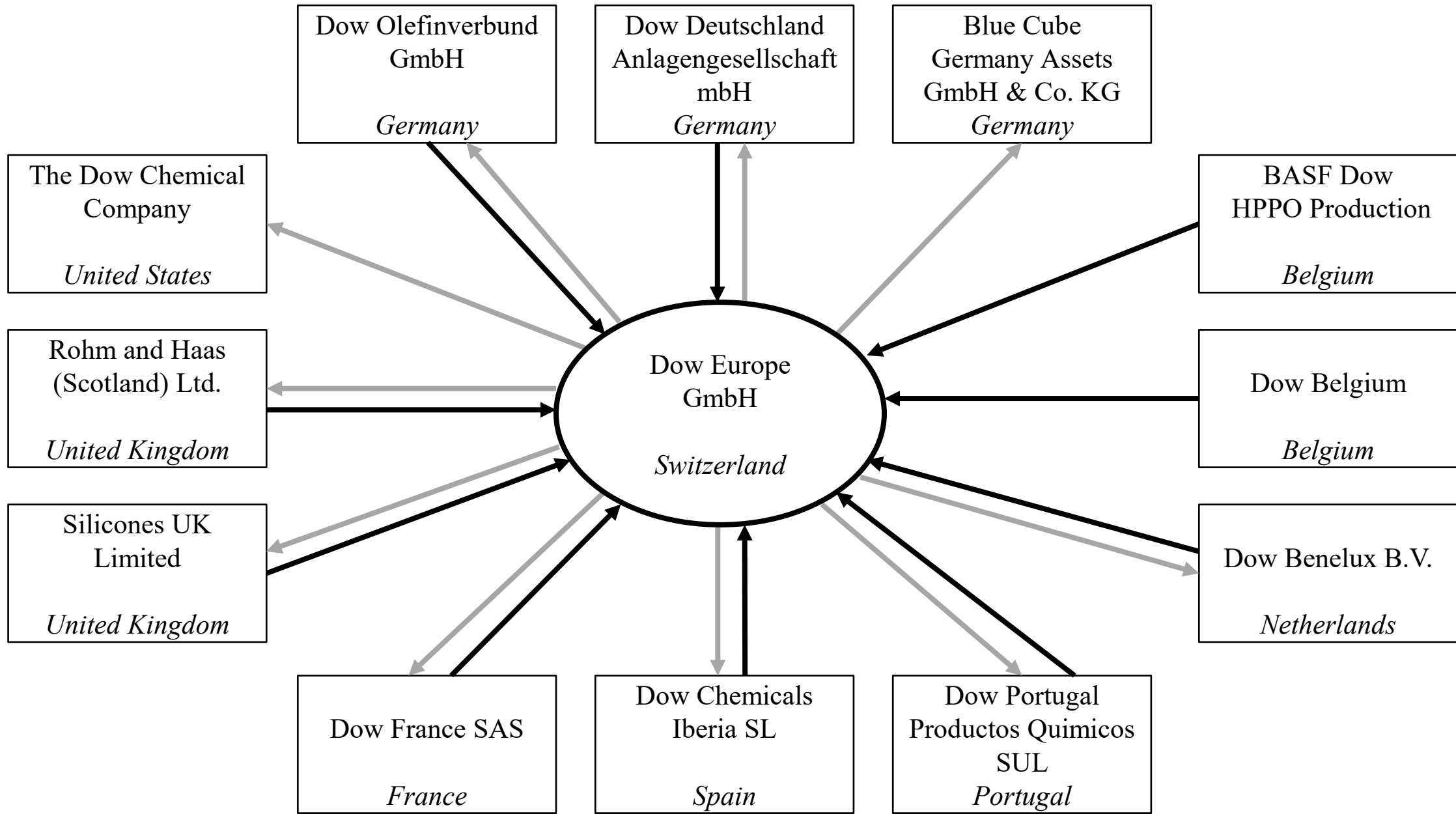
Surrender of  
allowance

**Expense of  
EUR 70**

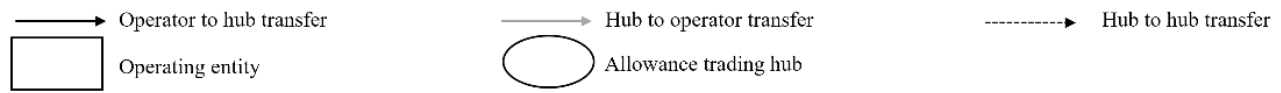
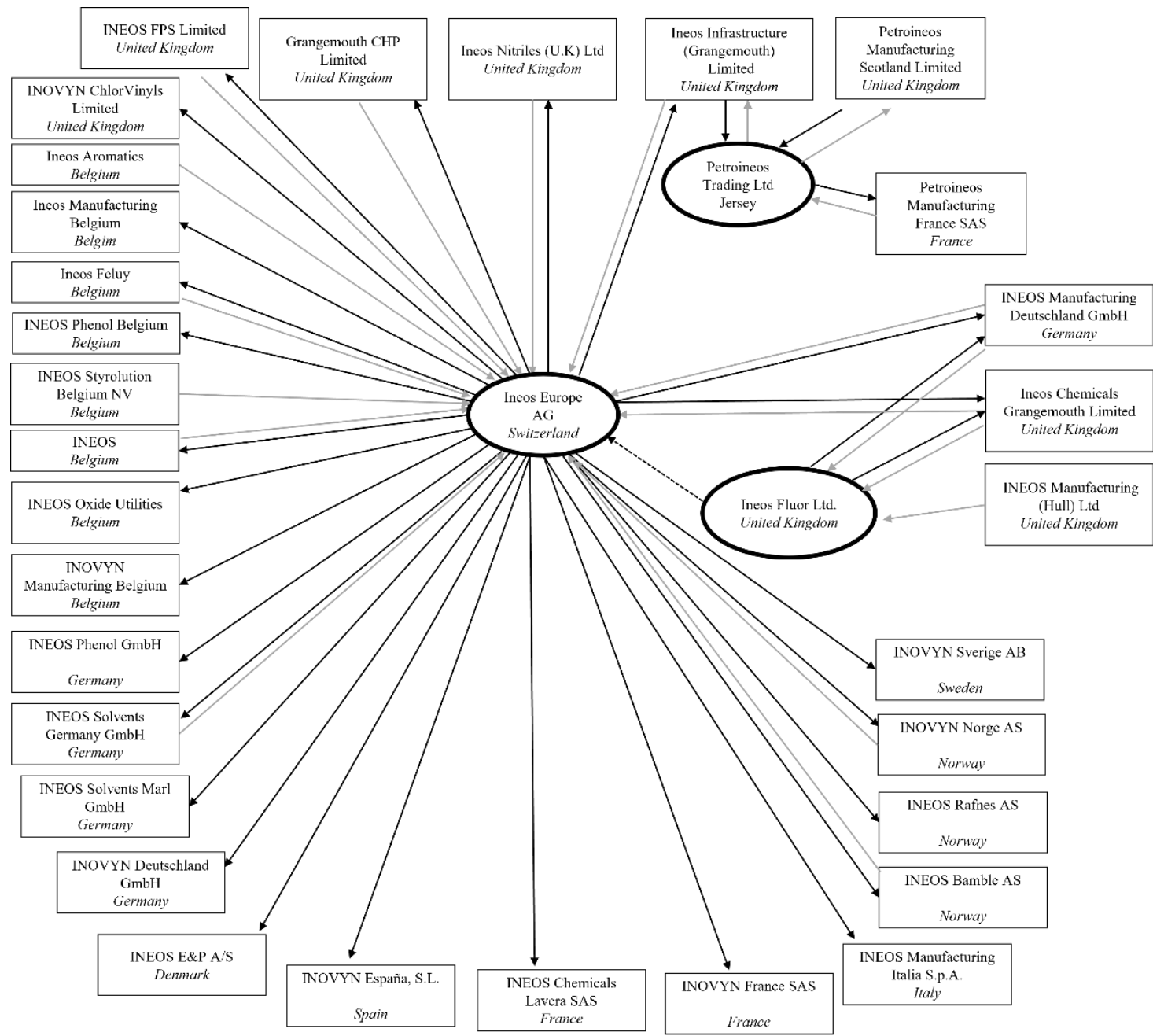
**Deductible in  
the plant**



Trading Hub



 Operator to hub transfer
  Hub to operator transfer



# Our Agenda

- Uncover the mechanism how firms avoid taxes via carbon allowance transactions
- Evaluate the aggregate size and consequences of profit shifting via internal carbon trading

# Empirical Strategy

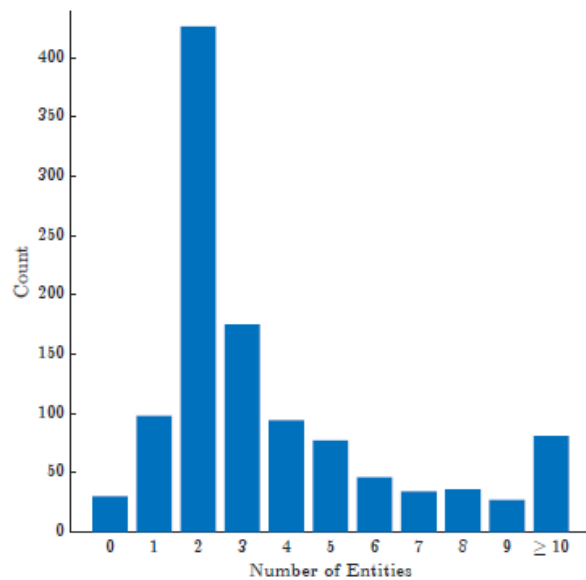
- Our paper is of a **descriptive** nature
- **Data source:** EUTL (all carbon allowance transactions)
- **Hub definition:** No free allocation or verified surrender
- **Hub type:** International (>50% cross-border volume); Local otherwise
- **Key challenge: Identification of ownership links via Orbis + LLM (to detect missing group relationships)**

# Key item of our approach: Matching EUTL with ownership information

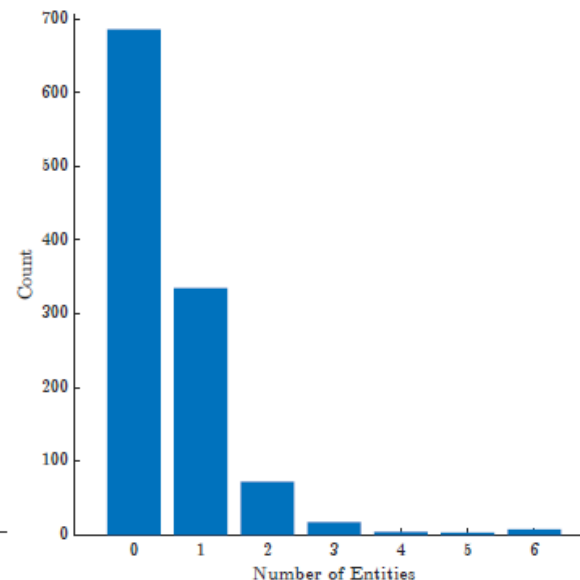
- **The key problem:** linking the names of sellers and buyers in the EUTL to the respective group (or MNE)
- Usual solution: Orbis ownership (and match via names)
- However, more than a third of the buyer-seller pairs cannot be identified in Orbis (and there might be errors on top of that)
- Hence, we adopt a three-step approach:
  1. Heuristic Screening via Large Language Models (ChatGPT & Deepseek)
  2. Evidence-Based Verification (to reduce “hallucinations”)
  3. Manual Verification of
    - I. cases where a single entity appears with multiple global ultimate owners
    - II. cases where GPT and DeepSeek produce conflicting classifications
    - III. 10% random sample of the remaining observations.

# Number of Hubs / Operators

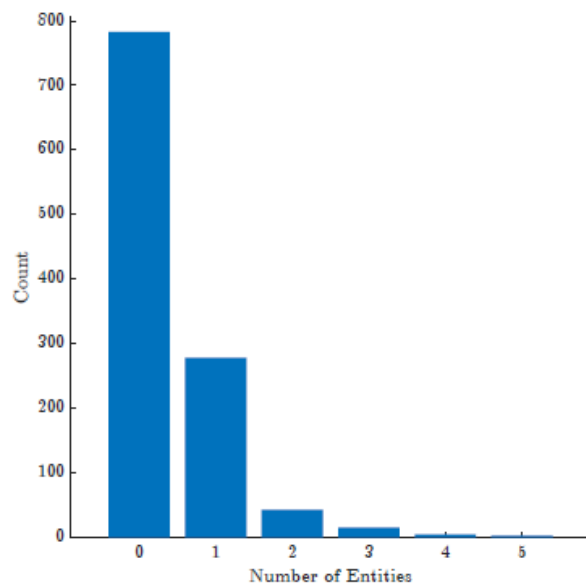
(a) Operators



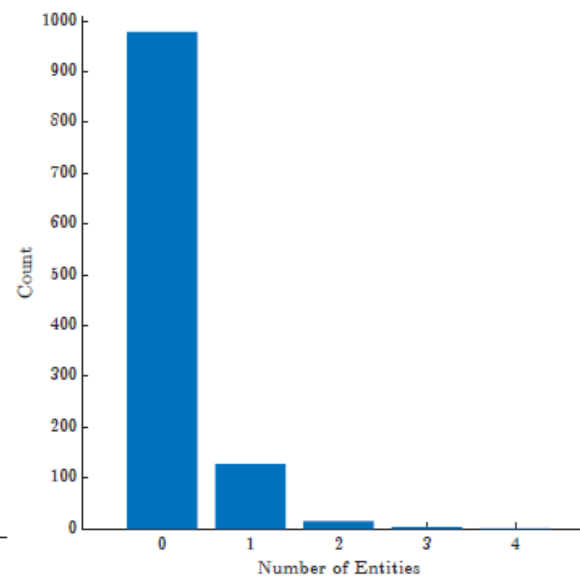
(b) Hubs



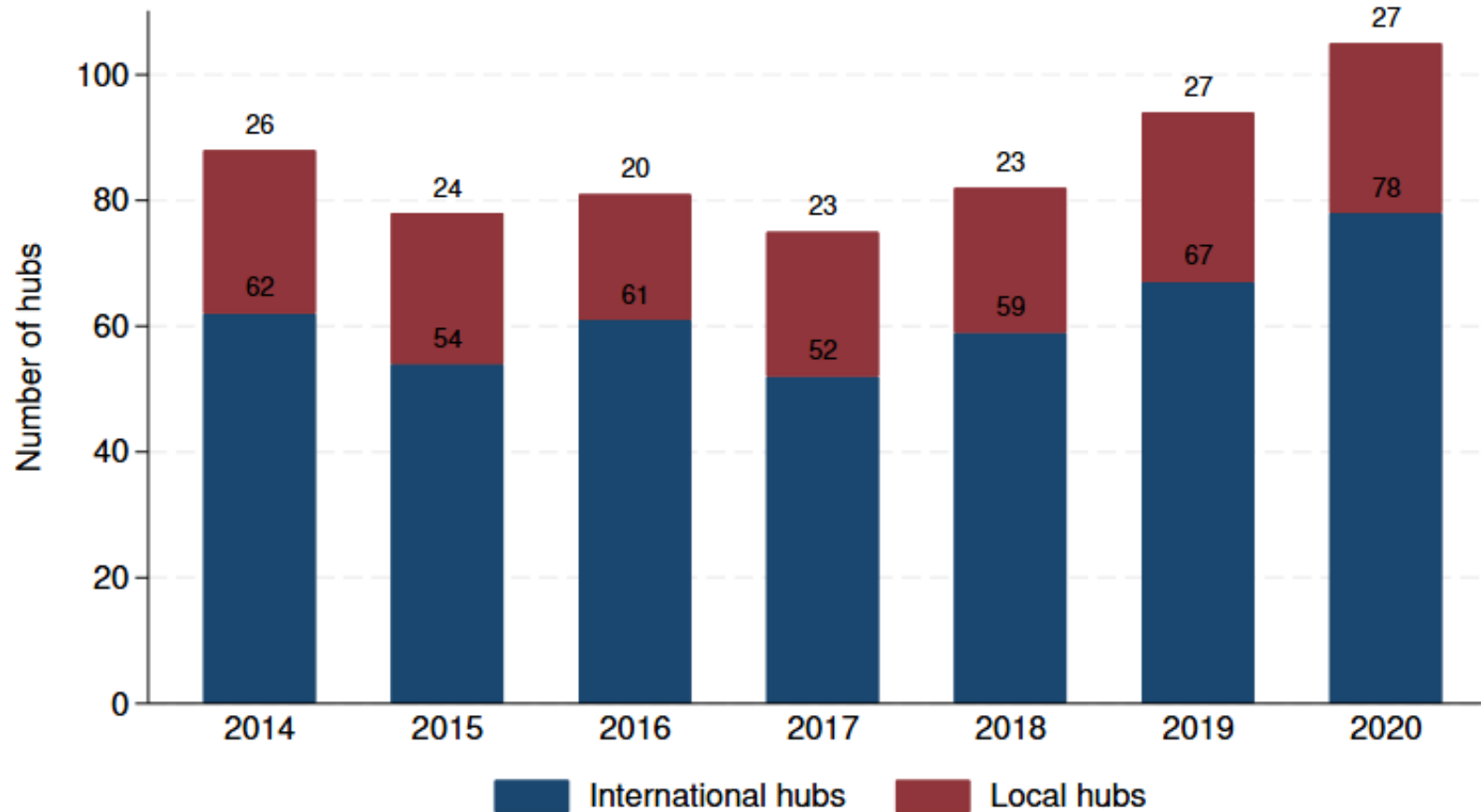
(c) International hubs



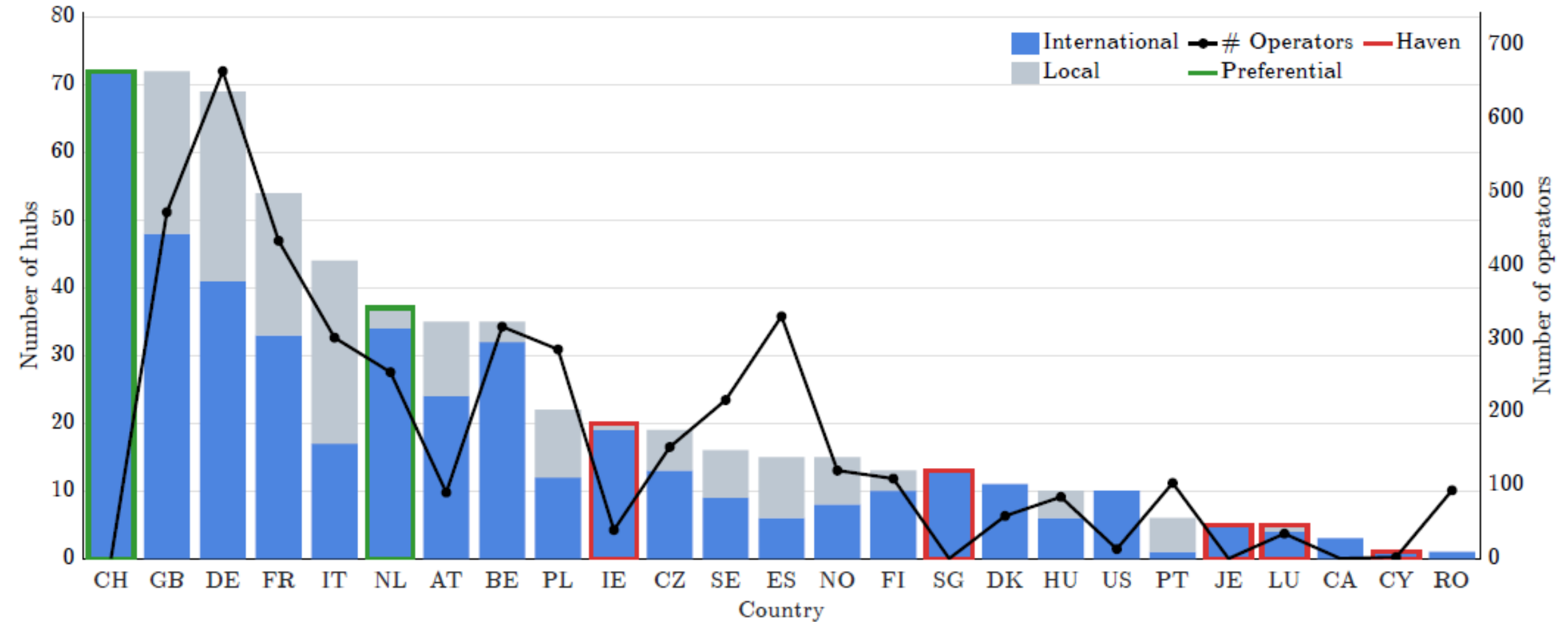
(d) Local hubs



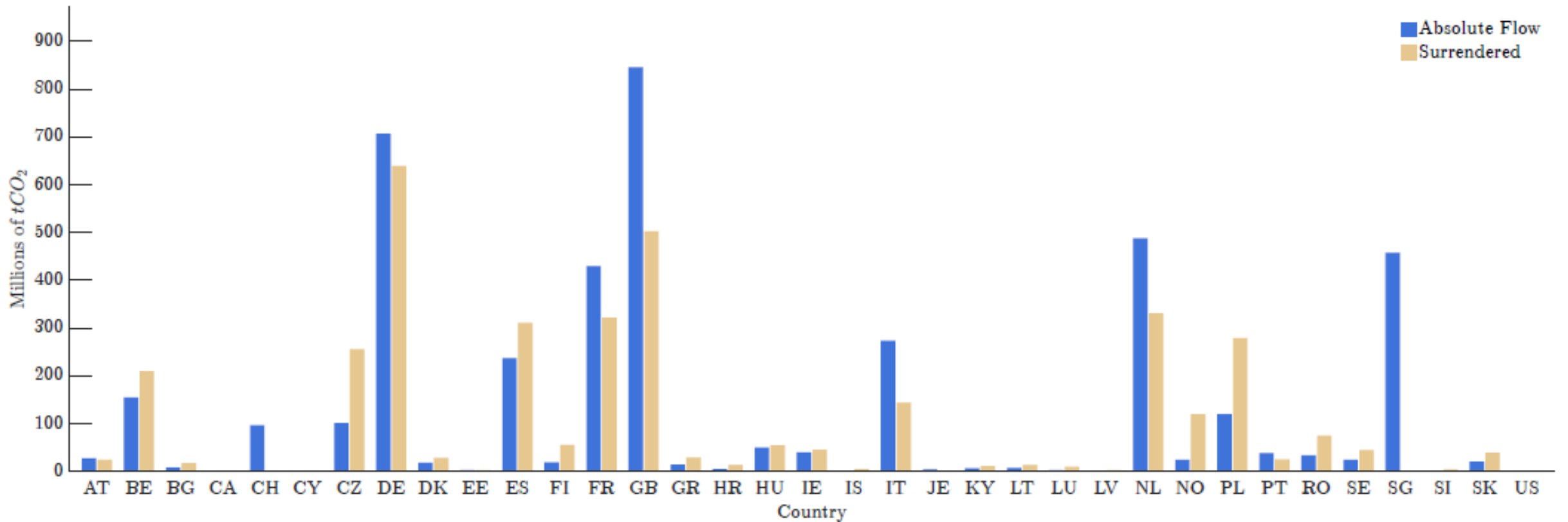
# Number of Hubs over Time



# Location of Hubs & Operators



# Traded and Surrendered Allowances by Location



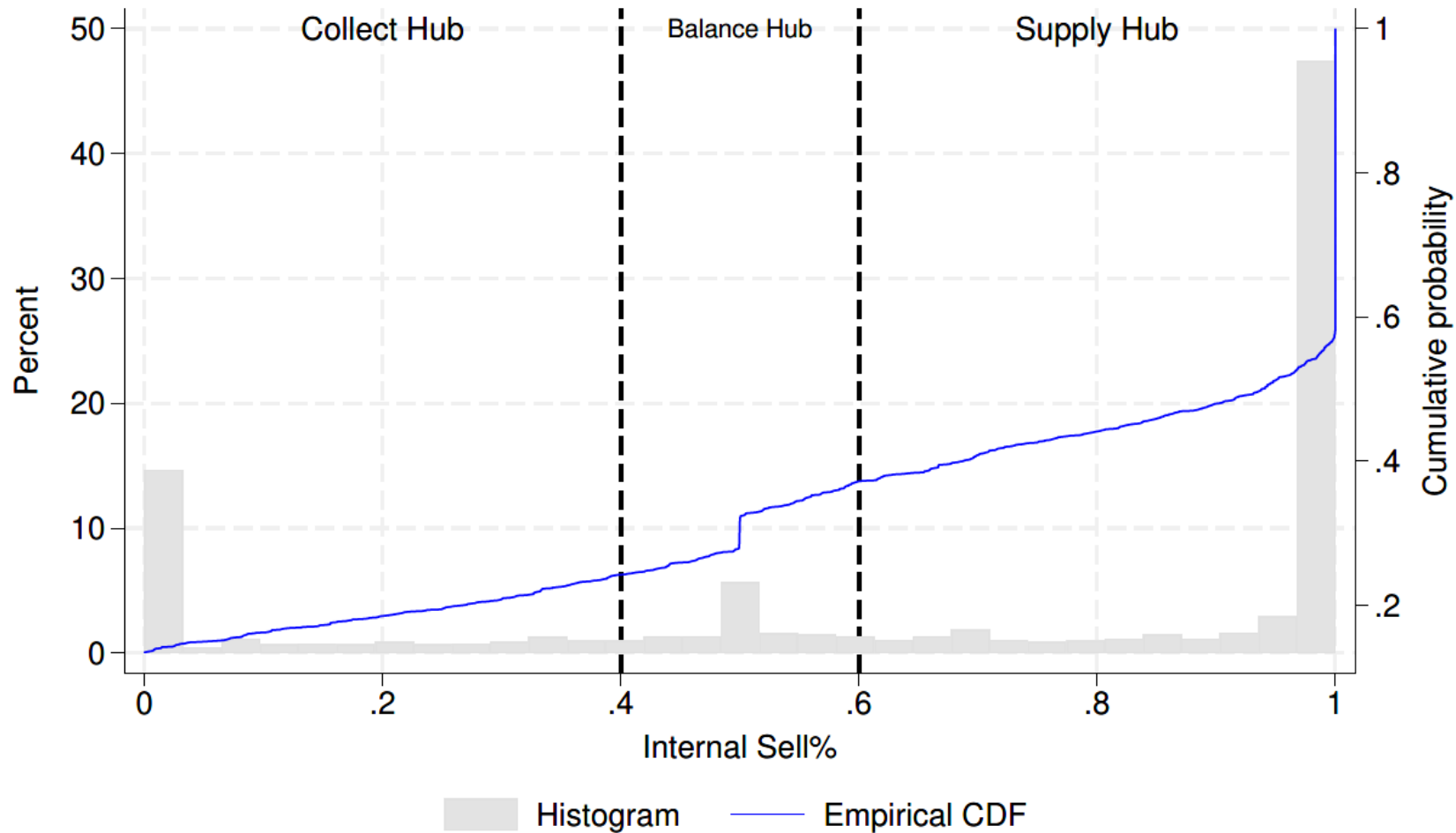
## Empirical Evidence - Effective tax rate in Hubs

|                            | <i>Effective Tax Rate</i> |                       |                       |                       |
|----------------------------|---------------------------|-----------------------|-----------------------|-----------------------|
|                            | (1)                       | (2)                   | (3)                   | (4)                   |
| Hub                        | -0.0696**<br>(0.0277)     | -0.0685**<br>(0.0320) |                       |                       |
| International Hub          |                           |                       | -0.0746**<br>(0.0305) | -0.0732**<br>(0.0360) |
| Local Hub                  |                           |                       | -0.0594<br>(0.0364)   | -0.0584<br>(0.0437)   |
| Controls                   | Yes                       | Yes                   | Yes                   | Yes                   |
| Group FE                   | Yes                       |                       | Yes                   |                       |
| Year FE                    | Yes                       |                       | Yes                   |                       |
| Group × Year FE            |                           | Yes                   |                       | Yes                   |
| S.E. clustered by          | Subsidiary                | Subsidiary            | Subsidiary            | Subsidiary            |
| <i>N</i>                   | 1593                      | 1507                  | 1593                  | 1507                  |
| Adj. <i>R</i> <sup>2</sup> | 0.08                      | 0.02                  | 0.08                  | 0.02                  |



**Key point:** International hubs have roughly 7 percentage points lower ETRs than affiliated operating entities.

# A second classification of hubs



## Empirical Evidence - Effective tax rate in Hubs

|             | <i>Effective Tax Rate</i> |                        |                        |
|-------------|---------------------------|------------------------|------------------------|
|             | (1)                       | (2)                    | (3)                    |
| Collect Hub | -0.0245<br>(0.0388)       | -0.0497<br>(0.0414)    | -0.0410<br>(0.0507)    |
| Balance Hub | -0.1055***<br>(0.0280)    | -0.1117***<br>(0.0319) | -0.1406***<br>(0.0327) |
| Supply Hub  | -0.0518*<br>(0.0295)      | -0.0564*<br>(0.0311)   | -0.0425<br>(0.0365)    |



**Key point:** Balance hubs show the strongest ETR discount, consistent with tax-motivated round-trip trading.

## Empirical Evidence - Effective tax rate in Hubs

|                             | <i>Effective Tax Rate</i> |                        |                        |
|-----------------------------|---------------------------|------------------------|------------------------|
|                             | (1)                       | (2)                    | (3)                    |
| Collect × International Hub | -0.0321<br>(0.0401)       | -0.0603<br>(0.0457)    | -0.0502<br>(0.0555)    |
| Collect × Local Hub         | 0.0077<br>(0.1043)        | -0.0071<br>(0.0775)    | 0.0020<br>(0.1058)     |
| Balance × International Hub | -0.1161***<br>(0.0256)    | -0.1201***<br>(0.0328) | -0.1447***<br>(0.0391) |
| Balance × Local Hub         | -0.0894*<br>(0.0538)      | -0.0984**<br>(0.0488)  | -0.1338***<br>(0.0426) |
| Supply × International Hub  | -0.0584*<br>(0.0311)      | -0.0589*<br>(0.0334)   | -0.0475<br>(0.0393)    |
| Supply × Local Hub          | -0.0440<br>(0.0464)       | -0.0539<br>(0.0464)    | -0.0352<br>(0.0576)    |



**Key point:** International balance hubs have the largest ETR gap, reaching about 12-15 percentage points.

## The hidden hubs: We can observe their trading


|   | <i>Tax Rate</i>        |                        | <i>Carbon Profit</i>  |                       |
|---|------------------------|------------------------|-----------------------|-----------------------|
|   | (1)                    | (2)                    | (3)                   | (4)                   |
| Opaque Hub                              | -0.0352***<br>(0.0111) | -0.0358***<br>(0.0118) | 2.8065***<br>(0.4988) | 2.9599***<br>(0.5482) |
| Transparent Hub                         | 0.0003<br>(0.0075)     | 0.0004<br>(0.0081)     | 1.4685***<br>(0.3169) | 1.4740***<br>(0.3513) |
| Group FE                                | Yes                    |                        | Yes                   |                       |
| Year FE                                 | Yes                    |                        | Yes                   |                       |
| Group × Year FE                         |                        | Yes                    |                       | Yes                   |
| S.E. clustered by                       | Subsidiary             | Subsidiary             | Subsidiary            | Subsidiary            |
| <i>N</i>                                | 2675                   | 2672                   | 2675                  | 2672                  |
| Adj. <i>R</i> <sup>2</sup>              | 0.24                   | 0.18                   | 0.12                  | 0.02                  |
| <i>p</i> (Opaque Hub = Transparent Hub) | 0.004                  | 0.007                  | 0.017                 | 0.018                 |
| <i>F</i> (Opaque Hub = Transparent Hub) | 8.261                  | 7.366                  | 5.695                 | 5.614                 |



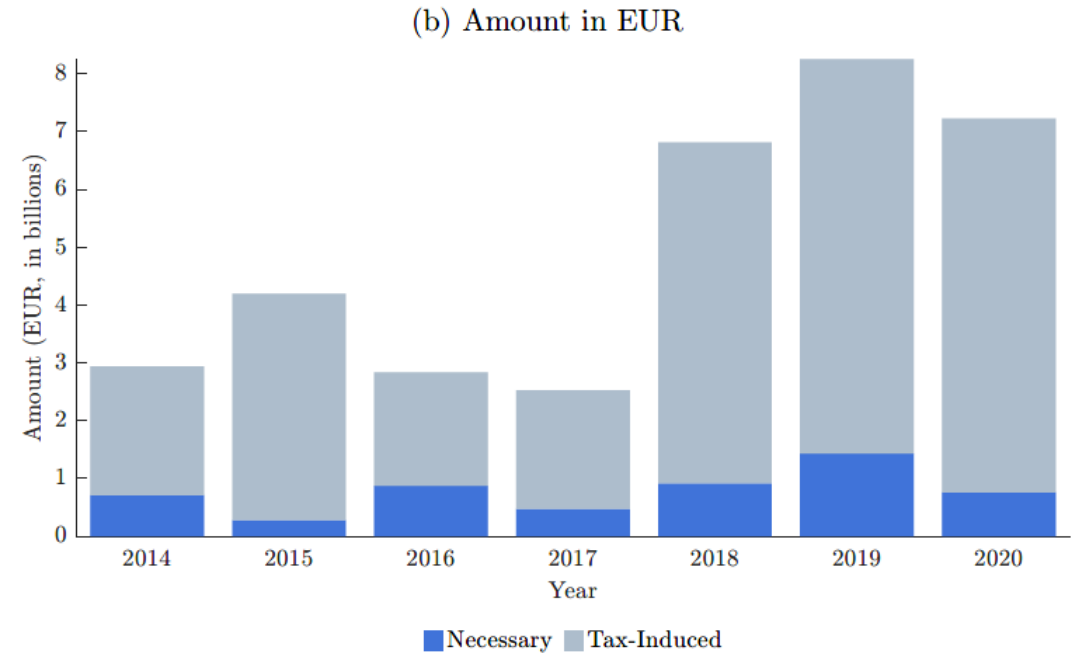
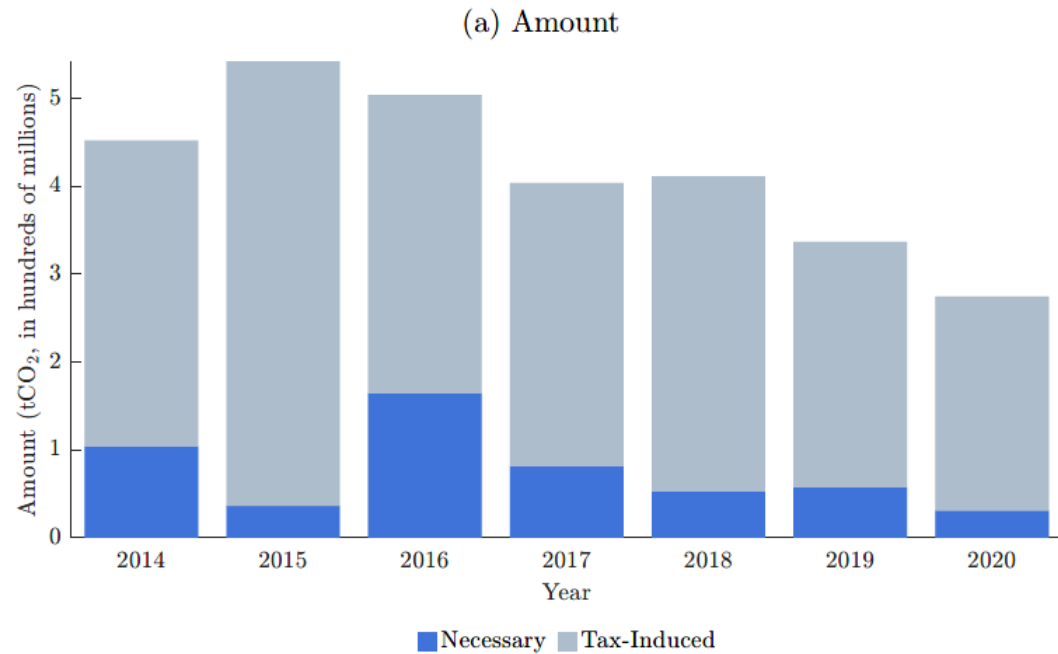
**Key point:** Opaque hubs sit in lower-tax countries and route about twice the carbon profit of transparent hubs.

## Flow of Carbon Allowances Among Operators

|                          | <i>Inbound Profit Share</i> |                        |                        |                        |                        |
|--------------------------|-----------------------------|------------------------|------------------------|------------------------|------------------------|
|                          | (1)                         | (2)                    | (3)                    | (4)                    | (5)                    |
| Asset                    | 0.0037***<br>(0.0013)       | 0.0036***<br>(0.0013)  | 0.0040***<br>(0.0015)  | 0.0037**<br>(0.0015)   | 0.0050<br>(0.0049)     |
| ROA (Exclude Carbon)     | -0.0689***<br>(0.0198)      | -0.0659***<br>(0.0205) | -0.0694***<br>(0.0203) | -0.0649***<br>(0.0205) | -0.0504***<br>(0.0142) |
| Leverage                 | -0.0173***<br>(0.0062)      | -0.0154**<br>(0.0062)  | -0.0151**<br>(0.0067)  | -0.0129*<br>(0.0067)   | -0.0331***<br>(0.0109) |
| Tangible Ratio           | -0.0193**<br>(0.0077)       | -0.0185**<br>(0.0077)  | -0.0218**<br>(0.0087)  | -0.0200**<br>(0.0088)  | -0.0047<br>(0.0187)    |
| Tax Rate                 | -0.0104<br>(0.0190)         | 0.0295<br>(0.1555)     | -0.0152<br>(0.0208)    | -0.0613<br>(0.2184)    | -0.0741<br>(0.0739)    |
| Surrender–Allocation Gap | -0.0057***<br>(0.0010)      | -0.0048***<br>(0.0010) | -0.0059***<br>(0.0012) | -0.0049***<br>(0.0012) | 0.0017<br>(0.0046)     |
| Constant                 | -0.0483**<br>(0.0245)       | -0.0578<br>(0.0480)    | -0.0530*<br>(0.0275)   | -0.0389<br>(0.0660)    | -0.0639<br>(0.1000)    |


 **Key point:** Operator-to-operator flows help separate compliance-driven allowance needs from tax-induced flows.

# Aggregate Size of tax induced trading



## Group-level tests - Effective tax rates

|                      | <i>3-year Cash ETR</i> |                        |                        |
|----------------------|------------------------|------------------------|------------------------|
|                      | (1)                    | (2)                    | (3)                    |
| Shifted Profit Share | -0.1149***<br>(0.0414) | -0.1128***<br>(0.0415) | -0.1481***<br>(0.0466) |
| Sample               | All                    | Ever                   | CDP                    |
| Controls             | Yes                    | Yes                    | Yes                    |
| Group FE             | Yes                    | Yes                    | Yes                    |
| Year FE              | Yes                    | Yes                    | Yes                    |
| S.E. clustered by    | Group                  | Group                  | Group                  |
| <i>N</i>             | 1411                   | 928                    | 556                    |
| Adj. $R^2$           | 0.50                   | 0.53                   | 0.52                   |

 **Key point:** More shifted profit today predicts lower cash ETRs over the next three years.


## Group level findings - Abatement investment (or green investment)

|                      | <i>3-year Scope 1 Abatement</i> |           |          | <i>3-year Scope 1-3 Abatement</i> |          |          |
|----------------------|---------------------------------|-----------|----------|-----------------------------------|----------|----------|
|                      | (1)                             | (2)       | (3)      | (4)                               | (5)      | (6)      |
| Shifted Profit Share | -0.0269*                        | -0.0257** | -0.0242* | -0.0284*                          | -0.0278* | -0.0274* |
|                      | (0.0140)                        | (0.0129)  | (0.0127) | (0.0155)                          | (0.0144) | (0.0144) |
| Sample               | All                             | Ever      | Current  | All                               | Ever     | Current  |
| Controls             | Yes                             | Yes       | Yes      | Yes                               | Yes      | Yes      |
| Group FE             | Yes                             | Yes       | Yes      | Yes                               | Yes      | Yes      |
| Year FE              | Yes                             | Yes       | Yes      | Yes                               | Yes      | Yes      |
| S.E. clustered by    | Group                           | Group     | Group    | Group                             | Group    | Group    |
| <i>N</i>             | 933                             | 650       | 424      | 933                               | 650      | 424      |
| Adj. $R^2$           | 0.49                            | 0.47      | 0.44     | 0.53                              | 0.53     | 0.51     |

 **Key point:** Higher profit shifting is followed by lower decarbonization investment.

## Group level findings - Carbon allowance surrenders in the EU

|                             | <i>3-year Verified Emissions</i> |                     |                     |
|-----------------------------|----------------------------------|---------------------|---------------------|
|                             | (1)                              | (2)                 | (3)                 |
| <i>Shifted Profit Share</i> | 0.1205<br>(0.0854)               | 0.1431*<br>(0.0804) | 0.1810*<br>(0.0993) |
| Sample                      | All                              | Ever                | Current             |
| Controls                    | Yes                              | Yes                 | Yes                 |
| Group FE                    | Yes                              | Yes                 | Yes                 |
| Industry × Year FE          | Yes                              | Yes                 | Yes                 |
| S.E. clustered by           | Group                            | Group               | Group               |
| <i>N</i>                    | 720                              | 518                 | 353                 |
| Adj. <i>R</i> <sup>2</sup>  | 0.90                             | 0.97                | 0.96                |

 **Key point:** Profit shifting is positively associated with future verified emissions, though this evidence is less precise.

# Summary

- We examine how MNEs use internal carbon allowance trading to shift profits from high-tax to low-tax jurisdictions.
- Findings:
  - 35% of the MNEs operate internal trading hubs.
    - Many of these hubs are located in low-tax countries such as Switzerland.
  - These trading hubs play a significant role in facilitating tax avoidance.
    - Some hubs more than the others: international hubs, balance hubs, & opaque hubs.
  - The tax-induced intra-group cross-border transactions undermine the environmental incentives built into the cap-and-trade system.


# Takeaways

- Takeaways for researchers
  - Multinational firms exploit the EU ETS for tax avoidance through intra-group cross-border trading, reducing incentives to invest in abatement technologies.
- Policy implication
  - Aligning the tax treatment of carbon allowances with the objectives of cap-and-trade systems is essential to prevent fiscal arbitrage from undermining both tax revenues and the effectiveness of climate policy.

Thank you!

## Backup - Determinants of Hub Usage

|          | <i>Hub existence</i>   |                        |                         | <i>Hub counts</i>      |                        |                        |
|----------|------------------------|------------------------|-------------------------|------------------------|------------------------|------------------------|
|          | Hub                    | International          | Balance                 | Hub                    | International          | Balance                |
|          | (1)                    | (2)                    | (3)                     | (4)                    | (5)                    | (6)                    |
| Asset    | 0.4428***<br>(0.0478)  | 0.4216***<br>(0.0537)  | 0.5527***<br>(0.1021)   | 0.4388***<br>(0.0455)  | 0.4396***<br>(0.0484)  | 0.6706***<br>(0.0919)  |
| ROA      | -9.0956***<br>(1.3172) | -8.7960***<br>(1.4819) | -10.0942***<br>(2.5949) | -7.4672***<br>(0.9282) | -6.3454***<br>(1.1751) | -9.7430***<br>(1.7331) |
| Leverage | -0.5424<br>(0.6187)    | 0.5011<br>(0.6869)     | 1.8332<br>(1.2142)      | -1.1046***<br>(0.3631) | -0.7140*<br>(0.4219)   | -0.3983<br>(0.6665)    |
| Cash     | -1.2535<br>(1.1898)    | -1.3298<br>(1.3460)    | 3.9427*<br>(2.3565)     | 1.5261<br>(0.9729)     | 0.9949<br>(1.2710)     | 4.2079***<br>(1.6135)  |
| Constant |                        |                        |                         | 11.2217***             | 11.7682***             | 10.0580***             |

 **Key point:** Hub use is more common among larger groups and less profitable groups.